

# POLICE ADVISORY BOARD MEETING PACKET

## FOR

Thursday, June 16, 2016 7 p.m.

Sherwood Police Department 20495 SW Borchers Drive Sherwood, OR 97140





### AGENDA

Police Advisory Board			
Date & Time:	Thursday - June 16, 2016 7:00pm		
Location:	Sherwood Police Community Room		
	20495 SW Borchers Dr., Sherwood, OR		

#### <u>Attendees</u>

P.A.B. Members:	Council Liaison:
Laurie Zwingli-Chair	Linda Henderson
Bob Silverforb-Vice Chair	City Staff:
Diane Foster	Jeff Groth-Police Chief
Sean Garland	Angie Hass-Executive Assistant
Dave McCart	Michelle Miller-Planning Department
Rich Miller	
Amy Miller-Juvé	
Chris West	
Vacant	

### <u>Agenda</u>

- 1. Call to Order (Chair)
- 2. Roll Call (Chair/Staff)
- 3. Approval of Minutes (Chair)
  - a. April 21<sup>st</sup> Meeting
- 4. Business (Chair)
  - a. Follow-Up discussions:
    - i. Recreational Marijuana-Proposed Code Amendments
- 5. Councilor News
- 6. Staff Report(s)
- 7. Citizen Comment
- 8. Adjourn (Chair)

#### Date: May 26, 2016

#### **Proposed Community Development Code Amendments**

#### **Re: Recreational Marijuana Facilities**

All proposed new language to be added to the Definitions Section: § 16.10.020

<u>Marijuana Processing.</u> A building or structure used in whole or in part for processing recreational marijuana as defined in Chapter 614, Oregon Laws 2015 as the processing, compounding or conversion of marijuana into cannabinoid products, cannabinoid concentrates or cannabinoid extracts, and which is licensed by the Oregon Liquor Control Commission. Processing does not include packaging or labeling.

<u>Marijuana Production</u>. A building or structure used in whole or in part for producing recreational marijuana as defined in Chapter 614, Oregon Laws 2015, as the manufacture, planting, cultivation, growing or harvesting of marijuana, and which is licensed by the Oregon Liquor Control Commission. Producing does not include drying or cultivation of immature plants received from a producer, or the cultivation and growing of an immature marijuana plant by a processor, wholesaler, or retailer if that party purchased or otherwise received the plant from a licensed producer.

<u>Marijuana Retail Sales</u>. A building or structure used in whole or in part for retail sales to a consumer of marijuana, cannabinoid products, and miscellaneous items, and which is licensed by the Oregon Liquor Control Commission.

<u>Marijuana Testing Laboratories</u>. A building or structure used in whole or in part for testing of marijuana items, and which is licensed by the Oregon Liquor Control Commission.

<u>Marijuana Wholesale Operations</u>. A building or structure used in whole or in part for wholesale distribution of marijuana, cannabinoid products, and miscellaneous items to a person other than a consumer, and which is licensed by the Oregon Liquor Control Commission.

#### **16.38 SPECIAL USES**

#### 16.38.030 Recreational Marijuana Facilities.

- A. Characteristics:
  - 1. Five types of recreational marijuana facilities are defined in Section 16.010.20.
  - 2. Recreational marijuana facilities must be licensed by the Oregon Liquor Control Commission. A facility not licensed by the Oregon Liquor Control Commission is not permitted in any zone.

B. Approval Process. Where permitted, recreational marijuana facilities are subject to approval under 16.72.010.A2, the Type II process in addition to any other required land use review process required by this Code. Applications for approval shall include detailed responses to the applicable standards listed in this section.

C. Standards for Recreational Marijuana Production, Processing, Testing Laboratories, and Wholesale Operating Facilities

- 1. All new construction of marijuana facilities shall comply with 16.90 Site Planning.
- 2. In the case of production facilities, views from the exterior of the building into the production area are prohibited. Views of interior lighting in the production area from the exterior of the building are also prohibited.
- 3. Only indoor recreational marijuana production is allowed. Exterior growing is prohibited for commercial distribution.
- 4. Public Access Prohibited. Access to any production, processing, testing laboratory and wholesale facility shall be limited to employees, personnel, and guests over the age of 21, authorized by the facility operator.

- 5. Security Measures Required
  - a. Landscaping shall be continuously maintained to provide clear lines of sight from public rights-of-way to all building entrances.
  - b. Exterior lighting shall be provided and continuously maintained.
  - c. Any security bars installed on doors or windows visible from the public right-of way shall be installed interior to the door or window, in a manner that they are not visible from the public right-of-way.
  - d. No outdoor storage is allowed at any recreational marijuana facilities.
- 6. Odor Mitigation Measures Required. Production and processing facilities shall install and maintain enhanced ventilation systems designed to prevent detection of marijuana odor from adjacent properties or the public right-of-way. Such systems shall include the following features:
  - a. Installation of activated carbon filters on all exhaust outlets to the building exterior;
  - b. Location of exhaust outlets a minimum of 10 feet from the property line and 10 feet above finished grade; and
  - c. Maintenance of negative air pressure within the facility; or
  - d. An alternative odor control system approved by the Building Official based on a report by a mechanical engineer licensed in the State of Oregon, demonstrating that the alternative system will control odor equally or better than the required activated carbon filtration system.
- 7. Proximity Restrictions. A recreational marijuana production, processing, testing laboratory or wholesale sales facility shall not be located within 100 feet of any single-family residential or multi-family residential zone. For purposes of this paragraph, the distance specified is measured from the closest points between property lines of the affected properties.
- 8. No recreational marijuana facility may be located within the Old Town Overlay District.
- D. Standards for Recreational Marijuana Retail Sales Facilities.
  - 1. All new construction of retail marijuana facilities shall comply with 16.90 Site Planning.
  - 2. Public Access Prohibited. Access to a retail sales facility shall be limited to employees, personnel, and customers over the age of 21.
  - 3. Hours of Operation. Retail sales facilities shall operate only between the hours of 10:00 a.m. to 8:00 p.m. all days of the week. An individual facility may set hours within those specified, but may not be open outside those parameters.
  - 4. Security Measures Required.
    - a. Landscaping shall be continuously maintained to provide clear lines of sight from public rights-of-way to all building entrances.
    - b. Exterior lighting shall be provided and continuously maintained consistent with Section 16.154.
    - c. Any security bars installed on doors or windows visible from the public right-of way shall be installed interior to the door or window, in a manner that they are not visible from the public right-of-way.
  - 5. Mobile or Temporary Businesses Prohibited. A retail sales facility may not operate as a mobile or temporary business as defined in Section 16.10.020.
  - 6. Drive-in or Drive-Through Facilities Prohibited. A retail sales facility shall not have a drive-in or drive-through facility, as defined in Section 16.10.020.

- 7. Proximity Restrictions. A retail facility shall not be located within the specified proximity of any of the uses listed below. For purposes of this paragraph, the distance specified is measured from the closest points between property lines of the affected properties.
  - a. Schools. Within 1,000 feet of a public or private elementary or secondary school attended primarily by children under 19 years of age.
  - b. Other Retail Facilities. Within 1,000 feet of another retail recreational marijuana facility or any medical marijuana dispensary.
  - c. Public Plazas and Active Use Parks. Within 1,000 feet of a public plaza or active use park. As used in this paragraph, an active use park includes a public park which includes features such as playground equipment, athletic courts or fields, active use water features, or skating or skateboard features.

	<u>Neighborh</u> <u>ood</u> <u>Commercia</u> <u>l</u>	Office Commercial	<u>Retail</u> <u>Commercial</u>	<u>General</u> <u>Commercial</u>	<u>Light</u> Industrial	<u>General</u> Industrial	Employ- ment Industrial
<u>Recreational</u> <u>Marijuana</u> <u>Producer</u>	<u>N</u>	<u>N</u>	<u>N</u>	<u>N</u>	<u>P</u> 1	<u>P1</u>	<u>N</u>
Recreational Marijuana Processor	N	N	N	N	<u>P1</u>	<u>P1</u>	<u>P1</u>
Recreational Marijuana Wholesale Operator	<u>N</u>	<u>N</u>	<u>N</u>	<u>P</u> 1	<u>P</u> <sup>1</sup>	<u>P</u> <sup>1</sup>	<u><b>P</b></u> <sup>1</sup>
Recreational Marijuana Retail Sales Operator	N	N	N	<u>P</u> 1	<u>P</u> <sup>1</sup>	<u>P</u> <sup>1</sup>	<u>P1</u>
Recreational Marijuana Laboratory and Testing Facility	<u>N</u>	<u>p1</u>	<u>p1</u>	<u>p1</u>	<u>P</u> <sup>1</sup>	<u>P</u> <sup>1</sup>	<u>P</u> <sup>1</sup>

#### Proposed Sherwood Land Use Zoning By License Type

<u>N= Not Permitted</u> <u>P= Permitted</u>

<sup>&</sup>lt;sup>1</sup> Subject to the Special Use Criteria, Recreational Marijuana Facilities § 16.38.030

**NOTE**: The footnote number will change depending on where it is inserted in the table within the Sherwood Zoning and Development Code.







Police Advisory Board			
Date & Time: Thursday April 21, 2016 7:00 pm			
Location:	Sherwood Police Community Room		
	20495 SW Borchers Dr., Sherwood, OR		

P.A.B. Members:	Council Liaison:		
Laurie Zwingli - Chair	Linda Henderson		
Bob Silverforb - Vice Chair	City Staff:		
Diane Foster	Jeff Groth-Police Chief		
Sean Garland	Angie Hass-Executive Assistant		
Dave McCart			
Rich Miller			
Amy Miller-Juvé			
Chris West			
Vacant			

### This meeting was not video recorded.

#### 1. Call to Order (Chair)

Chair Zwingli called the meeting to order at 7:00 p.m.

#### 2. Roll Call (Chair / Staff)

**Board Members Present:** Chair Zwingli, Diane Foster, Sean Garland, Dave McCart and Amy Miller-Juvé

Board Members Absent: Vice Chair Silverforb, Rich Miller and Chris West

**Staff & City Council Liaison Present:** Chief Jeff Groth, Executive Assistant-Angie Hass & Councilor Linda Henderson

#### 3. Approval of minutes (Chair)

### a. March 17<sup>th</sup>, 2016 Meeting Minutes

A motion was made by Sean Garland to approve the March meeting minutes. The motion was seconded by Diane Foster. All Board Members voted in favor.

#### 4. Business (Chair)

#### a. Follow-Up Discussions:

#### i. Police Staffing Study

Chair Zwingli asked Chief Groth if the PAB would be invited to the Council discussions regarding decisions made based on the Police Staffing Study. Councilor Henderson stated that as of this time, it is not known. She asked Chair Zwingli if the PAB is interested in attending Work Sessions, if scheduled. Chair Zwingli stated that she would at least like to be aware of scheduled Work Sessions. Chief Groth suggested forwarding their request to City Manager, Joe Gall, and City Recorder, Sylvia Murphy. Councilor Henderson will also mention this to the City Council. The Chief shared that recent Council discussions involved Washington County coverage for the late night hours and that there is a lot involved with those discussions. Sean Garland asked who directs the time lines? The Chief stated that the Police Department does. Amy Miller-Juvé asked at what point do the citizens get to weigh in? The Chief stated that decisions are up to the Council and community members commenting at Council meetings. If an opportunity arises at a Council meeting, that would be a good time to speak.

#### ii. Recreational Marijuana-Community Feedback

Chair Zwingli asked if anyone had come up with any ideas since the last meeting? Sean Garland stated that a Work Session will be held next week (4/26) and that was helpful last time. The Chief shared that hand-outs had been set at each Board Members seats, for their review (see Exhibits "A" and "B".). Amy Miller-Juvé stated that last time, the Board Members reached out to the community at different events and spoke to residents for input. If they would consider doing that again this time, a few upcoming events she suggested were the Old Town Saturday Market (beginning May 7<sup>th</sup>) and Community Services Fair (5/21).

Councilor Henderson explained how the process works. Ordinances still need to be drafted for the recreational. Sean Garland asked if the PAB will provide input, as they did before. Councilor Henderson stated that she hoped so. Sean Garland queried as to how much more community input is needed now that the survey results are in. There was discussion regarding the survey results. It was mentioned that at the April 5<sup>th</sup> council meeting, both ballot issues were approved and will be on the November election. The next step is the Planning Commission getting their part set. A Work Session could be scheduled for June or July.

It was suggested that the Arts Festival at Veteran's Park on June 4<sup>th</sup> could be a good time to chat with residents. Chair Zwingli asked the Board Members what they thought about attending the different community events. Amy Miller-Juvé stated that she felt it was a very good idea. She shared that a lot of people she speaks to don't really understand what all is involved in the decision process. It was suggested that Board Members can get information on-line, such as maps of different areas and bullets for discussion. All members in attendance stated that they would like to do this. Amy Miller-Juvé stated that it would be really helpful to learn more about the growing process before getting out and speaking to the residents. The Chief stated that he will look into the different types of licenses and will ask Michelle Miller if she could have something prepared to give them at next week's Work Session. Audience member, Nancy Taylor, offered some suggestions, such as take maps with them to show community members.

There was discussion regarding what possible impacts different decisions could make. Since legalization is so new, reports are just now coming out from other states. Colorado has some results, but they are limited. Sean Garland has heard concerns about burglary, crime, etc. surrounding the facilities. Getting a good comparison might be difficult. It seems like a genuine concern to him. The Chief agreed that it is a concern. Not only do people like cash, but pot as well. Not a whole lot of data to show that it is a problem at this point, however.

It was decided that Amy Miller-Juvé, Diane Foster, Sean Garland and Chair Zwingli will attend the Community Services Fair on 5/21. Councilor Henderson suggested getting a booth at the Community Services Fair, as it would be free. The Chief wondered if Michelle Miller from Planning would like to be involved as well. He stated that he would check with her. Saturday Market begins on May 7<sup>th</sup>. Dave McCart stated that he would be available 5/14 and Chair Zwingli said she will join him. Amy Miller-Juvé and possibly Chair Zwingli will attend the Altered Art Festival on June 4<sup>th</sup>.

#### b. Community Policing Presentation – Brian Kaufman, Director, Western Regional Community Policing Institute

Chief Groth introduced Brian Kaufman. Mr. Kaufman shared a bit about himself, including the fact that he is a resident of Sublimity, Oregon, as well as the Council President. He stated that recreational marijuana will also be on their ballot.

Community policing has been institutionalized in departments across the country and is alive and well in Sherwood. Mr. Kaufman talked about the SARA problem solving model. (See Exhibit "C".)

He recommended that Chief Groth modify the model for the Sherwood PD and to speak to the community. Bigger cities are dealing with huge problems. Sherwood does not deal with the bigger issues. It is important to accurately define the problem and the actual goal. This allows Officers and community members to work together.

In the near future, he will be presenting the SARA problem solving model to the Department and community during a two day training.

Audience member, Nancy Taylor, asked about the role of the School Resource Officer. Mr. Kaufman stated that the School Resource Officer position is an important one, in every community.

Sean Garland asked about social media. Mr. Kaufman stated that departments are getting more on board with the social media. His thought is that face to face is better. Social media is a powerful tool to stay connected.

An audience member asked how many communities he has worked with. He replied approximately 500. An audience member asked about the two day training and if it would be over a weekend, etc. Mr. Kaufman replied that they have done it many different ways. He is not a huge advocate of outside agencies coming in to tell Police Departments what to do. He just makes recommendations. The Police Departments and community members know best.

Mr. Kaufman brought in challenge coins for each of the PAB Members and stated that he gives out when teaching the course. He explained what was on the two different sides. The coin is a reminder to participants what they are doing this job for.

He will be in touch with the Chief so they can make the training good for the Officers and the community.

Amy Miller-Juvé asked about statistics for before and after training. Mr. Kaufman explained that it is up to the participants to identify and set goals, measure success, etc. independent for each group. Amy asked if success is tracked. Mr. Kaufman stated that it takes a lot of money and time. They do check in with different cities to see how things are going.

An audience member asked about funding. Mr. Kaufman replied that 100% of this program is grant funded.

Chief Groth provided a recap of the Strategic Community Policing & Problem Solving training that he, Chair Zwingli, Vice Chair Silverforb and Captain Daniel attended in February. Booklets were provided for all Board Members (see Exhibit "D" – booklet cover page).

Mr. Kaufman commented on the recent staffing study. He shared that SARA is a very time and staff intensive program and is intended for bigger cities with bigger issues. Can use first page as guide. Will be back to do training with officers and supervisors. Explained current process for traffic complaints. The plan is to change up current process to include the problem solving worksheet. Hoping to be more efficient and make better impact. Currently, the City has many traffic issues. Traffic is one that they may consider using the SARA model for. After the Department training, they will then offer an opportunity to Board Members for discussion and input.

The Chief stated that Sherwood PD is always going to look for ways to improve. Mr. Kaufman shared that they have a new app that they have not yet released. Thinking it might be a good idea to do initial release in Sherwood. Also explained a little more about the problem solving worksheet. The Chief shared a how a recent resident complaint was assigned to Officer Keesee who then sat down and worked out a plan to resolve the issue(s). He had just received the final report that day which showed how the situation has improved and is no longer an issue.

Chair Zwingli thanked Mr. Kaufman for attending.

#### 5. Councilor News

Shred Event this Saturday, 4/23, at the PD, from 10-1.

Budget meetings are coming up.

Krueger and Elwert is major traffic issue/concern at this time. The City has purchased property and plans to put in a round-about. An Open House is being held for discussion on May 12<sup>th</sup>.

At the April 5<sup>th</sup> Council Meeting, an attendee asked to pass an odor ordinance as they have been having issues with neighbors smoking, growing marijuana, etc. This has a big effect on their family. The Chief shared that staff has been working on some kind of a solution.

Tip A Cop is May 14<sup>th</sup> at the Sherwood Rose's from 8-3.

Chair Zwingli asked about possible effects from second hand smoke from marijuana. The Chief stated that it is being looked into and that there is not an easy answer.

#### 6. Staff report(s)

Chief Groth stated that there is no staff report.

Amy Miller-Juvé asked about Police Advisory Board applications. The Chief stated that they have received 6-8 applications to date.

#### 7. Citizen Comment

**Dean Goodding** – Commented on phone call he received. He informed the Police Advisory Board that he hoped to take to City Council. He announced that May 15<sup>th</sup> is the first day of National Police Week. He felt the community should be made aware of how the police put their life on the line. He would like to see a sign put up somewhere in Sherwood for folks to see as they go through. Sean Garland asked if they still have banners up at City Hall. The Chief stated that they do put banners up each year.

**Tony Bevel** – Stated that it was a good thing that PAB members will be going out to talk to citizens regarding recreational marijuana. He stated that he hoped Board Members will keep it neutral. He suggested having something (a display) set up at the library showing pros and cons.

#### 8. Adjourn (Chair)

Chair Zwingli adjourned the meeting at 8:33 p.m.

Approval of Minutes:

Chair Zwingli

Date

Attest:

Angie Hass, Executive Assistant

Date

#### **Resident?** Own Is there anything else you would like us to know? Commercial or Industrial No No Regulating recreational marijuana facilities above and beyond state law in Sherwood would be a great way to discourage economic activity and stifle growth of new market segments through market manipulation. Furthermore, it would be a great way to encourage an unregulated black market within the community and alienate Sherwood from greater Oregonians. Taking an out of sight, out of mind, approach to marijuana through soft prohibition would be a display of ignorance and misunderstanding of the reality of recreational marijuana. I may not live in Sherwood, but work and have friends there and said mindset is prevalent and disappointing. Grow up Sherwood. Yes No Freedom. I'm NOT a user, but let them do their stuff, they are harmless. Yes No Try to limit as much as you can, There are plenty of places were to find buy marijuana in Portland, Sherwood is a nice oasis with no Marijuana stores. Yes No There should be a limit to the number of recreational shops in sherwood, three is fair as to not create a monopoly. Hours of operation should be closed by 8pm or earlier for safety of the workers as they are largely still a cash business. I believe they should be treated the same as a liquor store in regards to operations. It would insane for sherwood to not be a part of the movement of legalization and miss out on the funds to better our schools and police force. Yes No Don't bring it here. Let stoners go somewhere else. Yes No I would also put a cap on the total number of marijuana businesses allowed in the city. I would hate to see a retailer in every shoping center in town. Yes YesÂ Stop. Yes No Keep it small. Yes No If ban does not pass, allow only in industrial with many conditions. No No I grew up there. I'm actually moving back to the area. In all actuality it's not going to hurt anyone. There's liquor stores and bars everywhere. It's really not a big deal. Yes As long as they follow all rules I just don't see how it's any different than No cigarettes or alcohol being sold. Underage kids obtain alcohol, beer, and cigarettes all the time even with all the laws in place. I hope that by legalizing recreational sales of marijuana in Sherwood will actually reduce the amount of alcohol being used by not only minors but those of legal age. Any extra rules for dispensaries beyond state laws I find unconstitutional and discriminatory. Sherwood is bigger than that and should show its progressive by embracing the tax revenues gained from allowing marijuna sales here. Yes No Sherwood has forever been a conservative community. "Progress" is not always positive..... Please save our town from "progress". I am not religious, so do not think for a second I am "another religious fanatic expressing my conservative views"

Exhibit "A"

Resident?	Own	Is there anything else you would like us to know?
	Commercial or	
	Industrial	
Yes	No	We as citizens voted marijuana to be legal in the state of Oregon. Our cities should abide by that vote and enjoy the tax benefits related. There are already healthy restrictions and limitations imposed by the state and managed by OLCC. Just as alcohol is controlled, so will marijuana - and as it should be! Nobody wants to see a dispensary on every corner or a processor in their backyard. So, as far as city restriction go, the only one I'd be in favor of would be limiting the number of each type of business within city limits. I don't know what that magic number should be but maybe based upon population? Having said that, as a potential marijuana business owner, I can tell you that their are natural restrictions already in place that go far beyond what the state has imposed. For instance, finding a suitable building within the limited areas available (1000 ft from a school etc.), that is vacant/available/the right size etc., AND owned by a landlord wiling to allow this type of business is almost impossible. Literally. We have scoured the entire metro area for months, used several real estate brokers and have been unable to find a single available building that meets state requirements AND owned by a willing landlord. Not one. We can't even get passed the first phone call to inquire - once they hear it's a marijuana business, the conversation typically ends right there. So, we've effectively been shut down before we can even begin. We are already fully funded and ready to go. As you can see, it's already quite difficult to open a marijuana related business. There's no beneficial reason the restricting it even further. The people have spoken and our cities should honor that voice!
Yes	No	consider neighbor on neighbor potential for issues regarding odor and attractive nuisance issues resulting in a crime.
Yes	No	do not allow them anywhere in the city. or in the county
Yes	No	Laws should be enacted to permit only personal production and use, not for businesses.
Yes	No	Do not allow any Marijuana facilities of any kind in sherwood. While I agree with allowing consumption laws in Oregon. There are plenty of other locations in Oregon and near Sherwood which can provide these kinds of licenses to those seeking them.
Yes	YesÂ	No facilities of any kind in Sherwood.
Yes	No	As a citizen of Sherwood I hope that the city will do everything in its power to prevent recreational marijuana facilities in Sherwood. Sherwood is a notable family community and there is nothing "family oriented" about recreational marijuana. Thank you for your consideration.
Yes	No	I think cannabis (the proper term) should be handled similarly to liquor/beer production and retail. Keep it simple.
Yes	No	This should not be treated differently than medical. The restrictions on medical that Sherwood put into place work just fine for recreational as well. Please do not waste anymore of our tax dollars on this issue, the wheel has already been made, is in use and working well.

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Resident?	Own Commercial or Industrial	Is there anything else you would like us to know?
Yes	No	My preference is to keep all recreational marijuana out of Sherwood Oregon.
Yes	No	Keep it out of Sherwood.
Yes	No	I really don't think marijuana is going to be that big of a deal. I think we are wasting too much time worrying about it.
Yes	No	Having worked in the construction of grow facilities in Portland, I feel that the presence of one here would be ok.
Yes	No	Keep this trash out of Sherwood
Yes	No	It seems restricting another taxable business to set up within the city limits isn't a fiscally responsible way to run things. In the past 3-4 years the amount of brewers, growler houses and other establishments to aquire alcohol within the city limits it is ridiculous to restrict the possibilities to make tax revenue off the marijuana industry. Set up rules and regulations and let the city enforce those regulations while accepting the increase in tax income we (the city of Sherwood) could receive.
Yes	No	Please prevent the sale of recreational marijuana in sherwood
Yes	No	
Yes	No	Do not block tax dollars from coming in as we will have to make it up with non pot money.
Yes	No	Keep it the hell out of here
Yes	No	I will be voting for the ban of recreational marijuana facilities. Our community is heavily populated with children and I do not want mine to be near any of these operations.
Yes	No	I do not want them here.
Yes	No	Recreational marijuana facilities do not belong in Sherwood. Federal law still prohibits recreational marijuana. Federal law trumps state law when there is a difference. Sherwood should respect Federal laws. Sherwood should not allow any facility within its city limits that that would be breaking Federal law.
Yes	No	Not interested in having any part of the marijuana pipeline anywhere near our town.
Yes	No	We want to limit their presence as much as possible!
Yes	No	I will be voting to maintain the ban preventing recreational marijuana facilities in Sherwood.
Yes	No	I would prefer that recreational marijuana was not allowed in Sherwood period.

Resident?	Own	Is there anything else you would like us to know?
	Commercial or	
	Industrial	
Yes	Νο	I don't want it in Sherwood. What about the guy that walks down the street smoking it? How do you fix that? I don't want it in my neighborhood! How do you fix the situation with kids being subject to their Mom's "medical" smoke? From handicapped young adult to a 9 year being subjected to smoke, production, to the hyprocracy of Dont do drugs, don't smoke, but this is OK I use it to handle my back pain. I of course like it for my head. I keep making a stronger strain (Rx) for that but it is totally legal! Why don't we try limiting the forms it can be produced in. IE: lotion vs joint/vape/smoke. If it is truly medicinal for your back why do you need to treat your "whole body" Why not put in on where it hurts? Capsules work. also they told me about a tea she makes. Putting it into the air effects all of US! I don't want me or her kids subjected to her choice of treatment. Can you regulate where medical marijuana is taken? Such as having to go to a facility to take it just like chemo or radiation. vs free for all (Do it whenever or wherever I like)
Yes	No	I want no regulating rec marijuana facilities in Sherwood.
Yes	No	Sherwood is not for sale. We should not be looking for opportunities to "cash in" on this new industry. Liquor stores have done nothing to improve the quality of life nor improve the image of our city and neither will the recreational marijuana laboratories, retailers, wholesalers, etc. I have yet to see a classy liquor store or marijuana facility. The taxes and other potential revenue will not offset the future risk, liability, and increased police activity resulting from allowing these types of facilities within our community. We need only look at the increased negative issues in other communities and in Colorado to see the potential issues and increased costs associated with this industry. However, should residents elect to approve the sale of this substance in our community I would prefer to see them exist solely in the industrial areas away from the retail commercial spaces teens and other youth congregate to help mitigate any issues and with heavy restrictions on license, hours of operation, and the like.
Yes	No	Although I am not a user of any type of drug, this would bring revenue to the city of Sherwood. As long as it is regulated, Sherwood would benefit from the taxes. I've read articles that 50% of customers in the Tigard area come from Sherwood.
Yes	No	Sherwood is full of kids & I'm concerned about the effects of being surrounded by marijuana production & sales on young impressionable minds. If there is ANY way to keep these facilities out of Sherwood, PLEASE DO IT.
Yes	No	Marijuana is already a big problem in the high school (I have have 2 teen boys that attend) and bringing it here to Sherwood would just increase the popularity and availability to our children. Please do not allow this to happen in Sherwood it would bring down our family-oriented town.
Yes	No	I will vote for complete ban.

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Resident?	Own Commercial or Industrial	Is there anything else you would like us to know?		
Yes	No	I strongly object to any type of marijuana facilities being legal and operating in Sherwood. I know the law was passed, but I hate the thought of our family-friendly city being forced to welcome this type of operation. I do no support any marijuana facilities of any type in Sherwood at all and hope the city council will protect us from them.		
Yes	No	I have lived in Sherwood over 20 years. I have paid my taxes and helped pay for many schools and upgrades. This town is a family oriented place and is rated on top ten places to live. You bring in this Drug to the city and you will see it go from top ten to not a place to live at all. Don't do this to the children. We need to protect them for this ugly law.		
Yes	No			
Yes	No	Keep it out of our city as much as possible through restrictions of licenses in all zones.		
Yes	No	We have a community of kids! I do not want our young children to have easy access to this drugor high schoolers either!		
Yes	No	I just wish it was it sold grown or process here but if it is I think it should be real good instructions on it		
No	Yes	Medical exists, police it effectively and support the State. Give existing medical producers first priority over new producers trying to get in. Existing medical providers in commercial areas have already followed current rules, and supported local police following ommp regulations with OHA and deserve to be supported in return. Example, the Galbreath ommp locations have kept extremely low profile and never had a break in. We care!		
Yes	No	Why send customers to Newberg or King City to buy a legal product? We need the tax revenue here in Sherwood.		
Yes	No			
Yes	No	If we don't allow these businesses, we limit our possible revenue.		
Yes	No	Honestly do not believe it should be allowed in Sherwood at all. Not what Sherwood stands for.		
Yes	No	Treat it like alcohol		
Yes	No	Marijuana retail sales facilities should be regulated in the same manor as alcohol sales. DON'T miss out on tax revenue for our town. If you ban retail marijuana sales, you will have to consider the implications for other business wishing to locate in Sherwood. Marijuana has been legalized state wide- it's time to adapt accordingly whether we find it distasteful or not.		

Resident?	Own Commercial or Industrial Property	Is there anything else you would like us to know?		
Yes	No	Just say no.		
Yes	No	The facilities should also be responsible for providing their own private security from a reputable security firm, or at least paying for any increased costs to the City of Sherwood for any increased police expenses that come from these facilities being in our townthey should not be a burden to the tax payers. Please consider regulating lighting, signage, and building security too.		
Yes	No	Keep them out of Sherwood.		
Yes	No	There should not be any marijuana facilities in Sherwood at all.		
Yes	No	My preference would be no recreational facilities from producer to retailer be located in Sherwood at all!		
Yes	No	Don't put one in Sherwood		
Yes	No	Regulations must keep all and every conceivable marijuana related activities out of Sherwwod.		
Yes	No	Please be very wise in this decision. Our neighborhood in Colorado was much like Old Town Sherwood. Only medical dispensaries were allowed then and in one year, we had more dispensaries per square foot than Seattle has Starbucks. Our home value decreased, the streets were constantly dirty, crime rates rose drastically, and I no longer felt safe. It was horrible and I'm so glad we moved.		
Yes	No			
Yes	No	Keep the selling and producing for of marijuana out of Sherwood. The usage should be made the decision of each individual citizen. There are enough facilities within a decent distance that Sherwood does not need to be involved.		
Yes	No	why is everyone so ga-ga for pot ? what a waste of \$\$, you would think this in "In-Out" burgers coming to town.		
Yes	No	Tax them a lot or just keep them out please.		
No	No	I am own residential property in Sherwood		
Yes	No	Don't allow them at all! Keep the ban.		
Yes	No			
Yes	No	I would like to see all marijuana facilities kept out of Sherwood		
Yes	No	If Sherwood is going to HAVE to have anything to do with Marijuana, then it should be as tightly regulated, restricted from any housing area, meaning Walgreens east into Tigard and taxed through the roof!		
Yes	No	As a citizen of the state of Oregon who voted to legalize marijuana, I believe it is wrong of Sherwood to do anything other than conform to the state statutes. Doing otherwise would usurp the power of my vote.		
No	No	My suggestion would be that we respect the stated wishes of the people of our state. It's that simple.		

Resident?	Own Commercial	Is there anything else you would like us to know?		
	or Industrial			
Yes	No	Stop the pearl-clutching. It's weed. It'll bring good tax money into the community. We should embrace the opportunity just like we embrace new wineries or growler houses.		
Yes	No	I am highly concerned how the sale of marijuana in the city will affect the low crime rate and close knit community we have here.		
Yes	No	Be fair, but keep safety and bra interest of the community in mind when making decisions. I know you will.		
Yes	No	What are you so afraid of? We don't need any additional regulations. Just let people open for businees and start collecting taxes to benefit our community.		
Yes	No	I would prefer no recreational facility within city limits.		
Yes	No			
Yes	No	If I had my choice, I don't think they should be allowed at all.		
Yes	No	I do not think that recreational marijuana should be banned in Sherwood. There are a lot of bars in Sherwood, serving alcohol all hours of the night and day. I feel that marijuana is much safer than alcohol. There are many who use marijuana for health issues as well as for recreation and who ever uses it will just get it somewhere other than Sherwood. I have seen several of the new facilities that are very clean and professional. They don't look any different than a doctor's office with a waiting room. If someone were to walk by and look in the window, they would not have any idea that it was a marijuana retail store.		
Yes	No	Sherwood would benefit from recreational marijuana business. Don't let outdated stigmas define the world we live in today.		
Yes	No	We do not need a recreational marijuana facility in Sherwood		
Yes	No	I am concerned that Sherwood is attempting to place restrictions on marijuana businesses that will end up in creating lawsuits the city cannot afford.		
Yes	No	I would like commercial shops available. If we don't offer them, nearby towns will and we will lose opportunity for new business.		
Yes	No	I'd prefer a ban on recreational marijuana in Sherwood entirely.		
Yes	No	Would like to keep selling and growing out of Sherwood.		
Yes	No	Retail marijuana sales establishments should be treated the same as any other retail sales.		
Yes	No	Thank you for soliciting community involvement.		
Yes	No	I think that recreational marijuana should be allowed, as it'll provide beneficial for the City's budget. Otherwise, those that do partake will simply drive into Tigard/Tualatin to make the purchase and bring it home to their house in Sherwood. It'll still be here, regardless of what the City restricts, so why not profit from it?		
Yes	No	I don't think Marijuana facilities are a big deal, but I don't want to see residential homes turned into growing operations.		



### Exhibit "B"

#### Memorandum

22560 SW Pine St. Sherwood, OR 97140 Tel 503-625-5522 Fax 503-625-5524	То:	Sherwood Planning Commission
www.sherwoodoregon.gov	From:	Michelle Miller, AICP Senior Planner
<b>Mayor</b> Krisanna Clark	RE:	Recreational Marijuana Facilities Code Update
Council President Jennifer Harris	Date:	April 15, 2016
Councilors		

This memo provides the Commission with an update on regulations for recreational marijuana facilities. Public engagement to date has included an online survey on the issue and a more in-depth public work session with community small group discussions on the issue. We have scheduled another Public Work Session to discuss the options for regulating recreational marijuana facilities. The meeting will be April 26, 2016 in the Community Room of City Hall. The community event will be similar to the last public work session on the issue with Commissioners and Police Advisory Board members leading the discussion facilitated by staff.

#### **Public Work Session**

The Planning Commission and the Police Advisory Board (Board) hosted a Public Work Session on March 10, 2016 concerning regulation of recreational marijuana facilities in Sherwood. Approximately twenty people attended the event and discussed the options for marijuana facilities regulations. Any proposed regulations would be implemented only if Sherwood voters decided not impose a ban on recreational marijuana facilities locating in Sherwood. This issue of a ban along with a local recreational marijuana tax will be decided in November 2016.

Staff described the five different license types of recreational marijuana facilities. These are producers, processors, retailers, wholesalers and laboratories. Staff discussed the state rules concerning land use related regulations for recreational marijuana facilities and introduced where the license types would be located if there were no additional regulations implemented by the City. Staff then introduced the City aerial maps with a covered overlay of the commercial and industrial properties.

The two primary discussion questions at the small group tables were:

- Which zones do you think each of the different facility license types should 1. be located in Sherwood either a commercial or industrial zone?
- 2. What if any additional restrictions would you like to be placed on a recreational marijuana facility?

Jer Councilors **Renee Brouse** Linda Henderson Dan King Jennifer Kuiper

Sally Robinson

City of Sherwood

**City Manager** Joseph Gall, ICMA-CM

Assistant City Manager Tom Pessemier, P.E.

At the end of the small group discussion, each table leader gave a synopsis of the discussion.

Three options for regulating recreational marijuana facilities in Sherwood came to light:

**Option One:** regulate all recreational marijuana facilities similar to Medical Marijuana Dispensaries located in Sherwood

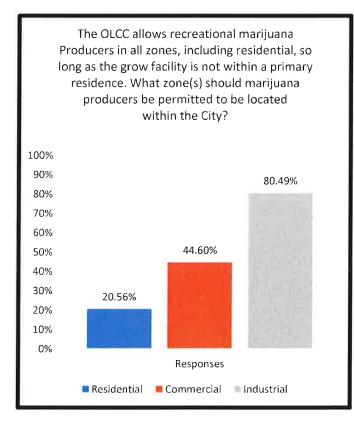
**Option Two:** limit recreational marijuana licensed facilities to the industrial zone with the possibility of allowing retail facilities in at least one of the commercial zones (Implement State and local law)

**Option Three**: require some or all recreational marijuana facilities to submit a conditional use permit. This option will require a Type III land use process with a hearing before the hearings officer for recreational marijuana facilities.

Any new regulations would be put in place ONLY if the voters do not ban recreational marijuana facilities locally. Implicit with that outcome is the view that recreational marijuana businesses are acceptable businesses to the majority of Sherwood voters should appropriate rules be put in place.

#### **Online Recreational Marijuana Facilities Survey**

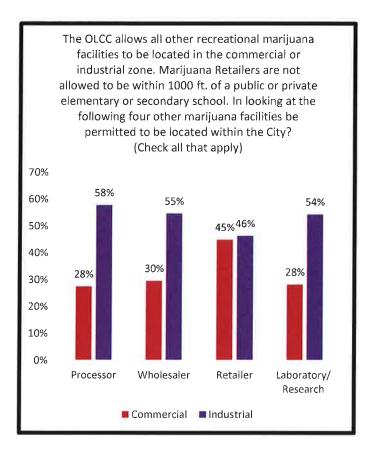
The online survey ran from March 1-31 and the City received 289 responses. Individual internet provider (IP) addresses were recorded and we received five duplicate addresses with two responses and one IP address providing three responses. Otherwise, all of the responses were unique. We asked the following four questions and had a general comment space. The comments are attached to this memo in their entirety.



Question 1 asked which zone(s) should a producer be allowed to locate. A recreational marijuana producer grows and cultivates marijuana.

Currently, the Oregon Liquor Control Commission allows producers to be in the residential, commercial or industrial zones. A response could generate more than one answer.

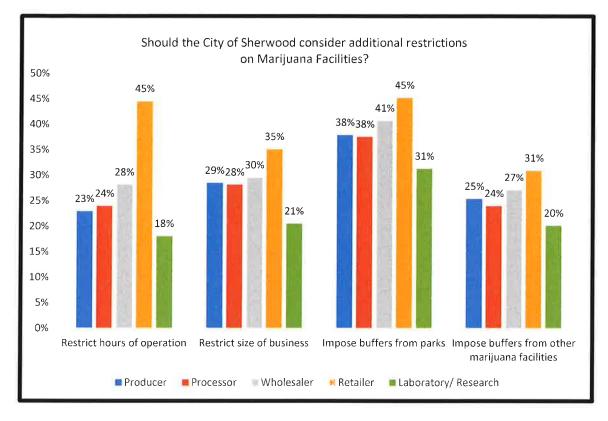
Recreational Marijuana Facilities Progress Memo Author: Michelle Miller Created on 4/15/2016



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**Question 2** asked respondents about the zoning for the four other license types. The OLCC does not allow any of these license types to be located in the residential zone.

Retail marijuana businesses must be at least 1000 feet from a school. There was a general preference to allow processors, wholesalers or laboratories to be located primarily on industrially properties. zoned Survey responses did not indicate strongly one way or the other where retailers should be located.



The next question asked whether additional restrictions should be placed on the various recreational marijuana license types. These are similar to the time, place and manner restrictions developed for medical marijuana dispensaries. No restriction received overwhelming support but restrictions on retail marijuana businesses received the most support and labs received the least support for additional regulations.

Finally we asked two demographic questions, whether the respondent owned commercial or industrial property in the City and whether they were a resident of Sherwood. Of the 289 responses, 72 answered NO or left the question blank. Four respondents said they both lived and owned commercial or industrial property. One respondent was not a resident, but owned commercial or industrial property.





### SHERWOOD POLICE-PROBLEM SOLVING WORKSHEET

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	FIU	U	enn	ind	me.

Start Date:

Problem Location:

Officer Name:

Contact (Complainant):

	SCANNING – Problem Identification							
Problem Classification:			Validate Problem Solving Criteria:					
- A	Crime /Safety related		Reoccurring incidents/events with similar or related characteristics*					
at ap;	Traffic related		Requires a strategic and organized process					
this this	Order Maintenance / Quality of Life		Concern to Community					
xoq Ile	Terrorism and Emergency Preparedness		Public expectation that something be done					
Check all boxes that apply	Social Disorder		Must be completed in partnership with the Community (others)					
	Fear of Crime (perceptions)		(Check all boxes that apply)					
*What are the Similar or Related Characteristics: (describe)								
	Behavior: (victim							

	and/or suspect)		
	Location: (physical environment)		
	Persons Involved: (victims, suspects)		
	Time: (events)		
Description of problem:			

The problem must be something <u>you</u> can manage, take ownership in, and be responsible for completing in partnership with the community.

#### **Project Approval:**

Date:

Approved by:

□ Submit to Supervisor

### Exhibit "D"





# Strategic Community Policing & Problem Solving

The New Era of Community Policing Participant Guide COPS-CPD-2013-2.0



COMMUNITY POLICING - BUILDING Relationships, SOLVING Problems