

### **ORDINANCE 2020-006**

# AMENDING SECTIONS OF THE SHERWOOD ZONING AND COMMUNITY DEVELOPMENT CODE TO ALLOW FOR HOSPITALITY AND LODGING USES WITHIN THE LIGHT INDUSTRIAL ZONE WITH SPECIAL STANDARDS

WHEREAS, the Light Industrial (LI) zone does not currently allow for hospitality and lodging uses; and

**WHEREAS**, hospitality and lodging uses within the LI zone that are in close proximity to commercial services is a convenience for both local employers and employees and can provide a positive economic impact on the local economy; and

WHEREAS, hospitality and lodging use is not necessarily an incompatible use within the LI zone and the city's conditional use review process is particularly well-suited for making such determinations; and

WHEREAS, the Planning Commission held a series of work sessions to discuss proposed changes and considered public input as changes were being developed on October 8, 2020 and January 28, 2020; and

WHEREAS, at its meeting on June 9, 2020, the Planning Commission conducted a public hearing, considered the proposed amendments, and recommended that the City Council adopt the proposed amendments; and

**WHEREAS**, the City Council held a public hearing on the proposed amendments on July 7 and July 21, 2020.

### NOW, THEREFORE, THE CITY OF SHERWOOD ORDAINS AS FOLLOWS:

- Section 1. After full and due consideration of the application, the Planning Commission recommendation, the record, and evidence presented at the public hearings, the City Council adopts the findings of fact contained in the Planning Commission recommendation, which is included as Attachment 1 to the staff report for this Ordinance, finding that the text of SZCDC shall be amended to read as documented in Exhibit 1, attached to this Ordinance.
- <u>Section 2.</u> The proposed amendments to Chapter 16.31 (Industrial Land Use Districts) in Exhibit 1, attached to this Ordinance are hereby **APPROVED**.
- Section 3. This Ordinance shall become effective 30 days from its adoption

Duly passed by the City Council this 21<sup>st</sup> day of July, 2020.

Keith Mays, Mayor Date

Attest:

Sylvia Murphy, MMC, City Recorder

Scott
Griffin
Brouse
Young
Garland
Rosener
Mays

### Case File LU-2020-003 Text Amendments to Industrial Land Use Districts

Chapter 16.31 - INDUSTRIAL LAND USE DISTRICTS[20] Footnotes:

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**Editor's note**— Ord, No. 2012-011, adopted August 7, 2012, amended the Code by consolidating the provisions of Chs. 16.31, 16.32 and 16.34. Former Ch. 16.31, §§ 16.31.010—16.31.100, pertained to the Employment Industrial district, and derived from Ord. 2010-014, adopted October 5, 2010. See Chs. 16.32 and 16.34 for specific derivation.

16.31.010 - Purpose

A. Employment Industrial (EI) - The EI zoning district provides employment areas that are suitable for, and attractive to, key industries and industry clusters that have been identified by the State of Oregon and the City's economic development strategy as important to the state and local economy. The following are preferred industry sectors for areas zoned EI: Clean Technology; Technology and Advanced Manufacturing; and Outdoor Gear and Active Wear.

Land zoned EI shall provide for large and medium-sized parcels for industrial campuses and other industrial sites that can accommodate a variety of industrial companies and related businesses. Areas zoned EI are also intended to provide the opportunity for flex building space within small- and medium-sized industrial campuses and business parks to accommodate research and development companies, incubator/emerging technology businesses, related materials and equipment suppliers, and/or spin-off companies and other businesses that derive from, or are extensions of, larger campus users and developments. Retail and commercial uses are allowed only when directly supporting area employers and employees.

Industrial establishments and support services shall not have objectionable external features and shall feature well-landscaped sites and attractive architectural design, as determined by the Hearing Authority.

- B. Light Industrial (LI) The LI zoning district provides for the manufacturing, processing, assembling, packaging and treatment of products which have been previously prepared from raw materials. Industrial establishments shall not have objectionable external features and shall feature well-landscaped sites and attractive architectural design, as determined by the Commission.
- C. General Industrial (GI) The GI zoning district provides for the manufacturing, processing, assembling, packaging and treatment of products from previously prepared or raw materials, providing such activities can meet and maintain minimum environmental quality standards and are situated so as not to create significant adverse effects to residential and commercial areas of the City. The minimum contiguous area of any GI zoning district shall be fifty (50) acres.

(Ord. No. 2016-008, § 2, 6-21-2016; Ord. No. 2012-011, § 2, 8-7-2012)

16.31.020 - Uses

- A. The table below identifies the land uses that are permitted outright (P), permitted conditionally (C) and not permitted (N) in the industrial zoning districts. The specific land use categories are described and defined in Chapter 16.88.
- B. Uses listed in other sections of this Code, but not within this specific table are prohibited.
- C. Any use not otherwise listed that can be shown to be consistent or associated with the uses permitted outright or conditionally in the industrial zones or contribute to the achievement of the objectives of the industrial zones may be permitted outright or conditionally, utilizing the provisions of Chapter 16.88.

Additional limitations for specific uses are identified in the footnotes of this table,				
Uses	u	GI	El	
RESIDENTIAL				
Single Dwelling unit, including a manufactured home, for one (1) security person employed on the premises and their immediate family	Р	Р	Р	
CIVIC				
Hospitals	С	N	N	
Police and fire stations and other emergency services	С	С	С	
Vehicle testing stations		С	С	
Postal services - Public	С	С	С	
Postal substations when located entirely within and incidental to a use permitted     outright		С	С	
Public and private utility structures, including but not limited to telephone exchanges, electric substations, gas regulator stations, treatment plants, water wells, and public work yards		Р	С	
Small-scale power generation facilities	Р	P	Р	
Large-scale power generation facilities		Р	С	
<ul> <li>Public recreational facilities including parks, trails, playfields and sports and racquet courts on publicly owned property or under power line easements</li> </ul>	С	С	С	
COMMERCIAL		1		
Commercial Trade Schools, commercial educational services and training facilities	Р	P	С	
Entertainment/recreation	1	1	1	
Country clubs, sports and racquet clubs and other similar clubs	С	С	С	

<ul> <li>Indoor recreation facilities such as arcades, mini-golf, or bounce house facilities <sup>2,3</sup></li> </ul>	С	С	С
Hospitality and Lodging			-
Hotel/Motel	CU <sup>12</sup>	N	N
Motor Vehicle related		1	1
Motorized vehicle and sport craft repairs and service	С	С	N
Motorized vehicle and sport craft repair and service clearly incidental and secondary to and customarily associated with a use permitted outright or conditionally	Р	Р	P
Automotive, boat, trailer and recreational vehicle storage	С	С	C 4
<ul> <li>Vehicle fueling stations or car wash facilities <sup>5</sup></li> </ul>	С	С	С
Junkyards and salvage yards	N	N	N
Manufactured home sales and display area		N	N
Office and Professional Support services		-	_
Business and professional offices <sup>3</sup>	Р	P	P
<ul> <li>Business support services such as duplicating, photocopying, mailing services, fax and computer facilities <sup>3</sup></li> </ul>		Р	Р
<ul> <li>Any incidental business, service, processing, storage or display, not otherwise permitted, that is essential to and customarily associated with a use permitted outright, provided said incidental use is conducted entirely within an enclosed building</li> </ul>	P	Р	Р
Childcare			1
Day cares, preschools, and kindergartens, when clearly secondary to a permitted use	P	Р	Р
Day cares, preschools, and kindergartens as a stand-alone use <sup>3</sup>	С	С	С
General Retail - sales oriented	1	1	

<ul> <li>Incidental retail sales or display/showroom directly associated with a permitted use and limited to a maximum of 10% of the total floor area of the business<sup>3</sup></li> </ul>	Р	Р	Р	
Medical marijuana dispensary, not exceeding 3,000 square feet of gross square footage		P 6	N	
<ul> <li>Tool and equipment repair, rental and sales, including truck rental <sup>7</sup></li> </ul>	Р	Р	Р	
Retail plant nurseries and garden supply stores (excluding wholesale plant nurseries)	Р	P	N	
Wholesale building material sales and service	С	Р	N	
Retail building material sales and lumber yards <sup>3</sup>	С	P	N	
Personal Services				
Health clubs and studios less than 5,000 square feet in size	Р	Р	Р	
<ul> <li>Personal services catering to daily customers where patrons pay for or receive a service rather than goods or materials, including but not limited to financial, beauty, pet grooming, and similar services <sup>8</sup></li> </ul>	С	С	С	
Public or commercial parking (non-accessory)	N	N	N	
Veterinarian offices and animal hospitals	С	С	С	
Animal boarding/Kennels and pet daycare facilities with outdoor recreation areas 8	С	С	С	
Eating and Drinking establishments:				
<ul> <li>Restaurants, taverns, and lounges without drive-thru<sup>3</sup></li> </ul>	С	С	С	
Restaurants with drive-thru services	N	N	N	
On-site cafeteria that is secondary to, and serving employees of, a permitted use	P	Р	P	
INDUSTRIAL				
Manufacture, compounding, processing, assembling, packaging, treatment, fabrication of products contained wholly within an enclosed building provided exterior odor and noise	Р	Р	Р	

is consistent with municipal code standards and there is no unscreened storage and not otherwise regulated elsewhere in the code			
Manufacture, compounding, processing, assembling, packaging, treatment, fabrication of products not otherwise prohibited elsewhere in the code provided other off-site impacts are compliant with local, state and federal regulations	С	P	C
<ul> <li>Manufacture, compounding, processing, assembling, packaging, treatment, or fabrication of acids, paints, dyes, soaps, ammonia, chlorine, sodium compounds, fertilizer, herbicides, insecticides and similar chemicals</li> </ul>	N	С	r
Distribution, warehousing and storage associated with a permitted use operating on the same site	Р	Р	F
Distribution and warehousing up to 150,000 square feet, provided product(s) are stored within an enclosed building <sup>9</sup>			F
<ul> <li>Distribution and warehousing greater than 150,000 square feet provided product(s) are stored within an enclosed building 9</li> </ul>	N	Р	(
Mini-warehousing or self-storage		Р	P
Medical or dental laboratories, including biomedical compounding			F
Laboratories (not medical or dental)		Р	F
Research and development and associated manufacturing		Р	F
Contractors' storage and equipment yards		P	4
Building, heating, plumbing or electrical contractors and suppliers, building maintenance services, and similar uses <sup>10</sup>		Р	F
<ul> <li>Industrial laundry, dry cleaning, dyeing, or rug cleaning plants</li> </ul>	С	P	N
Sawmills	С	С	N
<ul> <li>Sand and gravel pits, rock crushing facilities, aggregate storage and distribution facilities or concrete or asphalt batch plants</li> </ul>	N	С	N

Solid waste transfer stations	N	С	N
The following uses are specifically prohibited in all industrial zones because they have been to have adverse environmental, public and aesthetic impacts and are not suitable for location the industrial zones in the City			
<ul> <li>Manufacture, compounding, processing, assembling, packaging, treatment, or fabrication of toxins or explosive materials, or any product or compound determined by a public health official to be detrimental to the health, safety and welfare of the community</li> </ul>	N	N	N
Pulp and paper mills	N	N	N
Distillation of oil, coal, wood or tar compounds and the creosote treatment of any products	N	N	N
Metal rolling and extraction mills, forge plants, smelters and blast furnaces	N	N	N
<ul> <li>Meat, fish, poultry and tannery processing</li> </ul>	N	N	N
General purpose solid waste landfills, incinerators, and other solid waste facilities not otherwise permitted in this code		N	N
WIRELESS COMMUNICATION FACILITIES	i		
Radio, television, and similar communication stations, including associated transmitters	С	С	С
Wireless communication towers <sup>11</sup> and transmitters		С	С
Wireless communication facilities on City-owned property		С	С
Wireless communication antennas co-located on an existing tower or on an existing building or structure not exceeding the roof of the structure	P	P	P
OTHER	1		
Agricultural uses including but not limited to:			
Farm equipment sales and rentals	N	N	N
Farming and horticulture	Р	Р	Р

<ul> <li>Raising of animals other than household pets</li> </ul>	N	N	N
Truck and bus yards	N	Р	N

<sup>&</sup>lt;sup>1</sup> See special criteria for the El zone, 16.31.030 and the Tonquin Employment Area (TEA), 16.31.040.

- <sup>3</sup> Limited in size to five thousand (5,000) square feet in a single outlet and no more than twenty thousand (20,000) square feet in multiple outlets in the same development project.
- <sup>4</sup> On constrained land where structures would not otherwise be permitted, provided that no natural resources such as wetland or floodplains are impacted.
- <sup>5</sup> Limited to Cardlock, wholesale or facilities incidental to and solely serving an associated permitted or conditional use no public retail fuel sales.
  - <sup>6</sup> See Special Criteria for Medical Marijuana Dispensary under Section 16.38.020.
- <sup>7</sup> Sales and rental area Limited in size to five thousand (5,000) square feet in a single outlet and no more than twenty thousand (20,000) square feet in multiple outlets in the same development project.
- <sup>8</sup> Animal boarding/kennels and pet daycare facilities entirely within an enclosed building are considered "other personal service."
- <sup>9</sup> For standalone warehousing and distribution only. Warehousing and distribution associated with another approved use is ancillary and permitted without size limitations.
- <sup>10</sup> These businesses are involved in the servicing and supplying of materials and equipment primarily intended for industrial, institutional, or commercial businesses. On-site sales are limited as most activity occurs electronically or off-site. Businesses may or may not be open to the general public, but sales to the general public are limited as a result of the way in which the firm operates. Products are generally delivered to the customer. Few customers, especially the general public, come to the site.
- <sup>11</sup> Except for towers located within one thousand (1,000) feet of the Old Town District which are prohibited.
- <sup>12</sup> See special standard criteria for hospitality and lodging uses within the Light Industrial Land Use District SZCDC 16.31.040

(Ord. No. 2016-008, § 2, 6-21-2016; Ord. No. 2015-005, § 2, 5-5-2015; Ord. No. 2015-003, § 2, 3-17-2015; Ord. No. 2012-011, § 2, 8-7-2012)

# 16.31.030 - Development Standards

### A. Generally

No lot area, setback, yard, landscaped area, open space, off-street parking or loading area, or other site dimension or requirement, existing on, or after, the effective date of this Code shall be reduced below the minimum required by this Code. Nor shall the conveyance of any portion of a lot, for other than a public

<sup>&</sup>lt;sup>2</sup> If use is mixed with another, such as a restaurant, it is considered secondary to that use and permitted, provided it occupies less than fifty (50) percent of the total area.

use or right-of-way, leave a lot or structure on the remainder of said lot with less than minimum Code dimensions, area, setbacks or other requirements, except as permitted by Chapter 16.84 (Variances and Adjustments).

#### B. Development Standards

Except as otherwise provided, required minimum lot areas and dimensions and setbacks shall be:

Development Standards by Zone	LI	GI	EI
Lot area - Industrial Uses:	10,000 SF	20,000 SF	3 acres <sup>9</sup>
Lot area - Commercial Uses (subject to Section 16.31.050):	10,000 SF	20,000 SF	10,000 SF
Lot width at front property line:		100 feet	
Lot width at building line:		100 feet	
Front yard setback 11	20 feet	None	20 feet
Side yard setback 10	None	None	None
Rear yard setback 11	None	None	None
Corner lot street side 11	20 feet	None	20 feet
Height <sup>11</sup>		50 feet	

(Ord. No. 2016-008, § 2, 6-21-2016)

16.31.040 - Special Standards hospitality and lodging uses within the Light Industrial Zone

<sup>&</sup>lt;sup>9</sup> Lots within the El zone that were legal lots of record prior to October 5, 2010 and smaller than the minimum lot size required in the table below may be developed if found consistent with other applicable requirements of Chapter 16.31 and this Code. Further subdivision of lots smaller than three (3) acres shall be prohibited unless Section 16.31.050 applies.

<sup>&</sup>lt;sup>10</sup> When a yard is abutting a residential zone or public park, there shall be a minimum setback of forty (40) feet provided for properties zoned Employment Industrial and Light Industrial Zones, and a minimum setback of fifty (50) feet provided for properties zoned General Industrial.

<sup>&</sup>lt;sup>11</sup> Structures located within one-hundred (100) feet of a residential zone shall be limited to the height requirements of that residential zone.

### A. Siting

1. Hotels/motels within the Light Industrial Zone must be sited within ¼ mile from the General Commercial and/or Retail Commercial Zone

# B. Development and design

- 1. The development of hotels/motels in the Light Industrial zone shall use the urban design standards in SZCDC Section 16.90.20.D.6.a-c. As an alternative to the standards in Section 16.90.20.D.6.a-c the Commercial Design Review Matrix may be applied (Section 16.90.020.D.6.d). A development must propose a minimum of sixty (60%) percent of the total possible points to be eligible for exemption from the standards in Section 16.90.020.D.6.a-c.
- 2. A hotel/motel shall provide a minimum of 200 square feet of interior floor area for conference and/or meeting rooms, exclusive of dining, breakfast and lobby areas.

# 16.31.050 - Employment Industrial (EI) Restrictions

#### A. Use Restrictions

- 1. Retail and professional services that cater to daily customers, such as restaurants and financial, insurance, real estate, legal, medical and dental offices, shall be limited in the El zone.
  - a. New buildings for stores, branches, agencies or other retail uses and services shall not occupy more than five thousand (5,000) square feet of sales or service area in a single outlet and no more than twenty thousand (20,000) square feet of sales or service area in multiple outlets in the same development project, and
  - b. New buildings for stores, branches, agencies or other retail uses and services shall not be located on lots or parcels smaller than five (5) acres in size. A "development project" includes all improvements proposed through a site plan application.
- Notwithstanding the provisions of Section 16.31.050 "Commercial Nodes Use Restrictions," commercial development permitted under 16.31.050(1)(a) may only be proposed concurrent with or after industrial development on the same parcel. Commercial development may not occur prior to industrial development on the same parcel.

#### B. Land Division Restrictions

- Lots of record prior to October 5, 2010 that are smaller than the minimum lot size required in the El zone may be developed if found consistent with other applicable requirements of Chapter 16.31 and this code. Further subdivision of lots smaller than three (3) acres shall be prohibited unless Section 16.31.050 applies.
- 2. Lots or parcels larger than fifty (50) acres may be divided into smaller lots and parcels pursuant to a Planned Unit Development approved by the city so long as the resulting division yields at least one (1) lot or parcel of at least 50 acres in size.
- 3. Lots or parcels fifty (50) acres or larger, including those created pursuant to subsection (2) above, may be divided into any number of smaller lots or parcels pursuant to a Planned Unit Development approved by the city so long as at least forty (40) percent of the area of the lot or parcel has been developed with industrial uses or uses accessory to industrial use.

(Ord. No. 2016-008, § 2, 6-21-2016; Ord. No. 2012-011, § 2, 8-7-2012)

16.31.060 - Tonquin Employment Area (TEA) Commercial Nodes Use Restrictions

- A. Within the Tonquin Employment Area (TEA), only commercial uses that directly support industrial uses located within the TEA are permitted as conditional uses.
- B. Commercial development, not to exceed a total of five (5) contiguous acres in size, may be permitted.
- C. Commercial development may not be located within three hundred (300) feet of SW 124th Avenue or SW Oregon Street, and must be adjacent to the proposed east-west collector street.

(Ord. No. 2016-008, § 2, 6-21-2016; Ord. No. 2012-011, § 2, 8-7-2012)

16.31.070 - Community Design

For standards relating to off-street parking and loading, energy conservation, historic resources, environmental resources, landscaping, access and egress, signs, parks and open space, on-site storage, and site design, the applicable provisions of Divisions V, VIII and IX will apply.

(Ord. No. 2016-008, § 2, 6-21-2016; Ord. No. 2012-011, § 2, 8-7-2012)

16.31.080 - Floodplain

Except as otherwise provided, Section 16.134.020 shall apply.

(Ord. No. 2016-008, § 2, 6-21-2016; Ord. No. 2012-011, § 2, 8-7-2012)